

# Imperial County Employees' Retirement System

Governmental Accounting Standards (GAS) 67 Actuarial Valuation as of June 30, 2016

This report has been prepared at the request of the Board of Retirement to assist ICERS in administering the Fund. This valuation report may not otherwise be copied or reproduced in any form without the consent of the Board of Retirement and may only be provided to other parties in its entirety. The measurements shown in this actuarial valuation may not be applicable for other purposes.

Copyright © 2016 by The Segal Group, Inc. All rights reserved.



100 Montgomery Street Suite 500 San Francisco, CA 94104-4308 T 415.263.8200 www.segalco.com

December 9, 2016

Board of Retirement Imperial County Employees' Retirement System 1221 West State Street El Centro, CA 92243

Dear Board Members:

We are pleased to submit this Governmental Accounting Standards (GAS) 67 Actuarial Valuation as of June 30, 2016. It contains various information that will need to be disclosed in order to comply with GAS 67.

This report was prepared in accordance with generally accepted actuarial principles and practices at the request of the Board to assist in administering the System. The census and financial information on which our calculations were based was prepared by ICERS. That assistance is gratefully acknowledged.

The measurements shown in this actuarial valuation may not be applicable for other purposes. Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: plan experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; and changes in plan provisions or applicable law.

The actuarial calculations were completed under the supervision of Andy Yeung, ASA, MAAA, FCA, EA. We are members of the American Academy of Actuaries and we meet the Qualification Standards of the American Academy of Actuaries to render the actuarial opinion herein. To the best of our knowledge, the information supplied in the actuarial valuation is complete and accurate. Further, in our opinion, the assumptions as approved by the Board are reasonably related to the experience of and expectations for the System.

We look forward to reviewing this report with you and to answering any questions.

Sincerely,

Segal Consulting, a Member of The Segal Group, Inc.

By: Andy Yeung, ASA, MAAA Vice President and Actuary

Paul Angelo, FSA, MAAA, FCA, EA Senior Vice President and Actuary

JAC/hy

## **SECTION 1**

### VALUATION SUMMARY

Purposei
General Observations on GAS 67 Actuarial Valuation i
Significant Issues in Valuation Year ii
Summary of Key Valuation Results Resultsiii

Important Information about Acutarial Valuations...... iv

# **SECTION 2**

### **GAS 67 INFORMATION**

EXHIBIT 1 General Information – "Financial Statements", Note Disclosures and Required Supplementary

Information for a Cost-Sharing Pension Plan ......1

EXHIBIT 2 Net Pension Liability...... 4

EXHIBIT 5 Projection of Pension Plan Fiduciary Net Position for Use in Calculation of Discount Rate as of June 30, 2016...... 10

## **SECTION 3**

### AICPA SCHEDULES

EXHIBIT A Schedule of Employer Allocations as of June 30, 2016......12

#### Purpose

This report has been prepared by Segal Consulting to present certain disclosure information required by Governmental Accounting Standards (GAS) 67 as of June 30, 2016. This valuation is based on:

- > The benefit provisions of the Retirement System, as administered by the Board;
- The characteristics of covered active members, inactive vested members, and retired members and beneficiaries as of June 30, 2015, provided by ICERS;
- > The assets of the Plan as of June 30, 2016, provided by ICERS;
- > Economic assumptions regarding future salary increases and investment earnings as of June 30, 2016; and
- > Other actuarial assumptions, regarding employee terminations, retirement, death, etc., as of June 30, 2016.

#### **General Observations on GAS 67 Actuarial Valuation**

The following points should be considered when reviewing this GAS 67 report:

- The Governmental Accounting Standards Board (GASB) rules only define pension liability and expense for financial reporting purposes, and do not apply to contribution amounts for pension funding purposes. Employers and plans can still develop and adopt funding policies under current practices.
- When measuring pension liability GASB uses the same actuarial cost method (Entry Age method) and the same type of discount rate (expected return on assets) as ICERS uses for funding. This means that the Total Pension Liability (TPL) measure for financial reporting shown in this report is determined on generally the same basis as ICERS' Actuarial Accrued Liability (AAL) measure for funding. We note that the same is generally true for the Normal Cost component of the annual plan cost for funding and financial reporting.
- The Net Pension Liability (NPL) is equal to the difference between the TPL and the Plan Fiduciary Net Position. The Plan Fiduciary Net Position is equal to the market value of assets and therefore, the NPL measure is very similar to an Unfunded Actuarial Accrued Liability (UAAL) calculated on a market value basis.

#### **Significant Issues in Valuation Year**

The following key findings were the result of this actuarial valuation:

- For this report, the reporting dates for the Plan are June 30, 2016 and 2015. The NPLs measured as of June 30, 2016 and 2015 have been determined by rolling forward the results of the actuarial valuations as of June 30, 2015 and 2014, respectively. The Plan Fiduciary Net Positions were valued as of the measurement dates. In addition, any changes in actuarial assumptions or plan provisions that occurred between the valuation date and the measurement date have been reflected.
- The NPL increased from \$89 million as of June 30, 2015 to \$134 million as of June 30, 2016 primarily as a result of about a 0.3% return on the market value of assets during 2015/2016 that was less than the assumed return of 7.50% (a loss of \$51 million). This loss was offset to some extent by the gains from lower than expected active salary increases and other experience gains from mortality and retirements during 2014/2015 (because liabilities are rolled forward from June 30, 2015 to June 30, 2016, this experience is not reflected until this valuation as of June 30, 2016). Changes in these values during the last two fiscal years ending June 30, 2016 and June 30, 2015 can be found in Exhibit 3 of Section 2.
- The same 7.50% discount rate was used to determine the TPL and NPL as of June 30, 2016 and 2015, following the same assumption used by the System in the pension funding valuations as of June 30, 2015 and June 30, 2014. The detailed calculations used in this derivation of the TPL and NPL can be found in Exhibit 5 of Section 2. Various other information that is required to be disclosed can be found throughout Exhibits 1 through 4 in Section 2.
- Section 3 contains two schedules that the American Institute of Certified Public Accountants (AICPA) recommends be prepared by cost sharing pension plans. These two schedules contain summary information related to GAS 68 and are based on many of the results that will be shown in a separate GAS 68 report. The first schedule shows the method used for allocating the NPL along with the NPL amounts allocated amongst all of the employers in ICERS. The second schedule is a summary that shows the allocated NPL, deferred outflows and inflows of resources and pension expense by employer. Further information regarding GAS 68 including additional information that employers will need to disclose will be provided in a separate report that is anticipated to be completed during the first quarter of 2017.

### **Summary of Key Valuation Results**

	2016	2015
Disclosure elements for fiscal year ending June 30:		
Service cost <sup>(1)</sup>	\$25,771,056	\$24,654,181
Total Pension Liability	833,286,055	789,498,226
Plan Fiduciary Net Position	699,069,483	700,889,930
Net Pension Liability	134,216,572	88,608,296
Schedule of contributions for fiscal year ending June 30:		
Actuarially determined contributions	\$20,506,786	\$18,458,585
Actual contributions	20,506,786	18,458,585
Contribution deficiency (excess)	0	0
Demographic data for plan year ending June 30: <sup>(2)</sup>		
Number of retired members and beneficiaries	1,078	1,027
Number of vested terminated members <sup>(3)</sup>	425	404
Number of active members	2,127	2,057
Key assumptions as of June 30:		
Investment rate of return	7.50%	7.50%
Inflation rate	3.25%	3.25%
Projected salary increases <sup>(4)</sup>	General: 4.75% to 7.75% and Safety: 4.75% to 11.75%	General: 4.75% to 7.75% and Safety: 4.75% to 11.75%

<sup>(1)</sup> The service cost is always based on the previous year's assumptions, meaning both the June 30, 2016 and 2015 values are based on the assumptions as of the preceding June 30.

<sup>(2)</sup> Data as of June 30, 2015 is used in the measurement of the TPL as of June 30, 2016.

<sup>(3)</sup> Includes terminated members due a refund of members contributions.

<sup>(4)</sup> Includes inflation at 3.25% plus real across-the-board salary increase of 0.50% plus merit and promotional increases.

#### **Important Information about Actuarial Valuations**

An actuarial valuation is a budgeting tool with respect to the financing of future projected obligations of a pension plan. It is an estimated forecast – the actual long-term cost of the plan will be determined by the actual benefits and expenses paid and the actual investment experience of the plan.

In order to prepare an actuarial valuation, Segal Consulting ("Segal") relies on a number of input items. These include:

- Plan of benefits Plan provisions define the rules that will be used to determine benefit payments, and those rules, or the interpretation of them, may change over time. It is important to keep Segal informed with respect to plan provisions and administrative procedures, and to review the plan description in this report (as well as the plan summary included in our funding valuation report) to confirm that Segal has correctly interpreted the plan provisions.
- Participant data An actuarial valuation for a plan is based on data provided to the actuary by ICERS. Segal does not audit such data for completeness or accuracy, other than reviewing it for obvious inconsistencies compared to prior data and other information that appears unreasonable. It is important for Segal to receive the best possible data and to be informed about any known incomplete or inaccurate data.
- > Assets This valuation is based on the market value of assets as of the valuation date, as provided by ICERS.
- Actuarial assumptions In preparing an actuarial valuation, Segal projects the benefits to be paid to existing plan participants for the rest of their lives and the lives of their beneficiaries. This projection requires actuarial assumptions as to the probability of death, disability, withdrawal, and retirement of each participant for each year. In addition, the benefits projected to be paid for each of those events in each future year reflect actuarial assumptions as to salary increases and cost-of-living adjustments. The projected benefits are then discounted to a present value, based on the assumed rate of return that is expected to be achieved on the plan's assets. There is a reasonable range for each assumption used in the projection and the results may vary materially based on which assumptions are selected. It is important for any user of an actuarial valuation to understand this concept. Actuarial assumptions are periodically reviewed to ensure that future valuations reflect emerging plan experience. While future changes in actuarial assumptions may have a significant impact on the reported results, that does not mean that the previous assumptions were unreasonable.

The user of Segal's actuarial valuation (or other actuarial calculations) should keep the following in mind:

> The valuation is prepared at the request of the Board to assist ICERS in preparing items related to the pension plan in their financial reports. Segal is not responsible for the use or misuse of its report, particularly by any other party.

- An actuarial valuation is a measurement of the plan's assets and liabilities at a specific date. Accordingly, except where otherwise noted, Segal did not perform an analysis of the potential range of future financial measures. The actual long-term cost of the plan will be determined by the actual benefits and expenses paid and the actual investment experience of the plan.
- > If ICERS is aware of any event or trend that was not considered in this valuation that may materially change the results of the valuation, Segal should be advised, so that we can evaluate it.
- Segal does not provide investment, legal, accounting, or tax advice. Segal's valuation is based on our understanding of applicable guidance in these areas and of the plan's provisions, but they may be subject to alternative interpretations. The Board should look to their other advisors for expertise in these areas.

As Segal Consulting has no discretionary authority with respect to the management or assets of ICERS, it is not a fiduciary in its capacity as actuaries and consultants with respect to ICERS.

General Information – "Financial Statements", Note Disclosures and Required Supplementary Information for a Cost-Sharing Pension Plan

#### **Plan Description**

*Plan administration.* The Imperial County Employees' Retirement Association (ICERS) was established by the County of Imperial in 1951. ICERS is administered by the Board of Retirement and governed by the County Employees' Retirement Law of 1937 (California Government Code Section 31450 et. seq.) ICERS is a cost-sharing multiple employer public employee retirement system whose main function is to provide service retirement, disability, death and survivor benefits to the Safety and General members employed by the County of Imperial. ICERS also provides retirement benefits to the employee members of the Imperial County Courts, LAFCO, and ICTC.

The management of ICERS is vested with the Imperial County Board of Retirement. The Board consists of nine members and two alternates. The County Treasurer is a member of the Board of Retirement by law. Four members are appointed by the Board of Supervisors, one of whom may be a County Supervisor. Two members are elected by the General membership; one member and one alternate are elected by the Safety membership, one member and one alternate are elected by the retired members of the Board of Retirement serve terms of three years except for the County Treasurer whose term runs concurrent with her term as County Treasurer.

Plan membership. At June 30, 2016, pension plan membership consisted of the following:

Retired members or beneficiaries currently receiving benefits	1,078
Vested terminated members entitled to, but not yet receiving benefits	425
Active members	2,127
Total	3,630

Note: Data as of June 30, 2016 is not used in the measurement of the TPL as of June 30, 2016.

*Benefits provided.* ICERS provides service retirement, disability, death and survivor benefits to eligible employees. All regular full-time employees of the County of Imperial or contracting districts who work a minimum of 30 hours per week become members of ICERS effective on the first day of the first full pay period after employment. There are separate retirement plans for General and Safety member employees. Safety membership is extended to those involved in active law enforcement, fire suppression, and certain probation officers. Any new Safety Member who becomes a member on or after January 1, 2013 is

designated as PEPRA Safety and is subject to the provisions of California Public Employees' Pension Reform Act of 2013 (PEPRA), California Government Code 7522 et seq. and Assembly Bill (AB) 197. All other employees are classified as General members. New General Members employed after January 1, 2013 are designated as PEPRA General subject to the provisions of California Government Code 7522 et seq. and AB 197.

General members hired prior to January 1, 2013, are eligible to retire once they attain the age of 70 regardless of service or at age 50 and have acquired 10 or more years of retirement service credit. A member with 30 years of service is eligible to retire regardless of age. General members who are first hired on or after January 1, 2013, are eligible to retire once they have attained the age of 52, and have acquired five years of retirement service credit.

Safety members hired prior to January 1, 2013, are eligible to retire once they attain the age of 60 regardless of service or at age 50 and have acquired 10 or more years of retirement service credit. A member with 20 years of service is eligible to retire regardless of age. Safety members who are first hired on or after January 1, 2013, are eligible to retire once they have attained the age of 50, and have acquired five years of retirement service credit.

The retirement benefit the member will receive is based upon age at retirement, final average compensation, years of retirement service credit and retirement plan and tier.

General member benefits are calculated pursuant to the provisions of Sections 31676.11 and 31676.14 for Regular and Regular plus Supplemental Benefits, respectively. The monthly allowance is equal to 1/60th of final compensation for Regular and Regular plus Supplemental Benefits, times years of accrued retirement service credit times age factor from either Section 31676.11 (Regular Benefit) or Section 31676.14 (Regular plus Supplemental Benefit). General member benefits for those who are first hired on or after January 1, 2013, are calculated pursuant to the provision of California Government Code Section 7522.20(a). The monthly allowance is equal to the final compensation multiplied by years of accrued retirement credit multiplied by the age factor from Section 7522.20(a).

Safety member benefits are calculated pursuant to the provisions of California Government Code Sections 31664 and 31664.1 for Regular and Regular plus Supplemental Benefits, respectively. The monthly allowance is equal to 1/50th (or 2%) of final compensation times years of accrued retirement service credit times age factor from Section 31664 (Regular Benefit) or 3% of final compensation times years of accrued retirement service credit times age factor from 31664.1 (Regular plus Supplemental Benefit). For those Safety member benefits first hired on or after January 1, 2013, are calculated pursuant to the provision of California Government Code Section 7522.25(d). The monthly allowance is equal to the final compensation multiplied by years of accrued retirement credit multiplied by the age factor from section 7522.25(d).

For members with membership dates before January 1, 2013, the maximum monthly retirement allowance is 100% of final compensation.

Final average compensation consists of the highest 12 consecutive months for a General or Safety member and the highest 36 consecutive months for a PEPRA General and PEPRA Safety member.

The member may elect an unmodified retirement allowance, or choose an optional retirement allowance. The unmodified retirement allowance provides the highest monthly benefit and a 60% continuance to an eligible surviving spouse or domestic partner. An eligible surviving spouse or domestic partner is one married to or registered with the member one year prior to the effective retirement date. Certain surviving spouses or domestic partners may also be eligible if marriage or domestic partnership was at least two years prior to the date of death and the surviving spouse or domestic partner has attained age 55. There are four optional retirement allowances the member may choose. Each of the optional retirement allowances requires a reduction in the unmodified retirement allowance in order to allow the member the ability to provide certain benefits to a surviving spouse, domestic partner, or named beneficiary having an insurable interest in the life of the member.

ICERS provides an annual cost-of-living benefit to all retirees. The cost-of-living adjustment, based upon the Consumer Price Index for the Western Region, is capped at 2.0%.

The County of Imperial and contracting districts contribute to the retirement plan based upon actuarially determined contribution rates adopted by the Board of Retirement. Employer contribution rates are adopted annually based upon recommendations received from ICERS' actuary after the completion of the annual actuarial valuation. The average employer contribution rate as of June 30, 2016 for 2015-2016 (based on the June 30, 2014 valuation) was 19.25% of compensation.

All members are required to make contributions to ICERS regardless of the retirement plan or tier in which they are included. The average member contribution rate as of June 30, 2016 for 2015-2016 (based on the June 30, 2014 valuation) was 12.13% of compensation.

#### **Net Pension Liability**

The components of the Net Pension Liability as follows:

	June 30, 2016	June 30, 2015
Total Pension Liability	\$833,286,055	\$789,498,226
Plan Fiduciary Net Position	<u>(699,069,483)</u>	<u>(700,889,930)</u>
Net Pension Liability	\$134,216,572	\$88,608,296
Plan Fiduciary Net Position as a percentage of the Total Pension Liability	83.89%	88.78%

The Net Pension Liability (NPL) was measured as of June 30, 2016 and 2015. The Plan Fiduciary Net Position (plan assets) was valued as of the measurement date while the Total Pension Liability (TPL) was determined based upon rolling forward the TPL from actuarial valuations as of June 30, 2015 and 2014, respectively.

*Plan provisions.* The plan provisions used in the measurement of the NPL as of June 30, 2016 and 2015 are the same as those used in the ICERS actuarial valuation as of June 30, 2016 and 2015, respectively.

*Actuarial assumptions.* The TPLs as of June 30, 2016 and 2015 that were measured by actuarial valuations as of June 30, 2015 and 2014, respectively, used the same actuarial assumptions as the June 30, 2016 and 2015 funding valuations. In particular, the following actuarial assumptions were applied to all periods included in the June 30, 2016 and 2015 measurements:

Inflation	3.25%
Salary increases	General: 4.75% to 7.75% and Safety: 4.75% to 11.75%, vary by service, including inflation
Investment rate of return Administrative expenses	7.50%, net of pension plan investment expense, including inflation 1.20% of payroll allocated to both the employer and member based on the components of the total contribution rate (before expense) for
Other assumptions	the employer and member. See analysis of actuarial experience during the period July 1, 2010 through June 30, 2013

The long-term expected rate of return on pension plan investments was determined using a building-block method in which expected future real rates of return (expected returns, net of inflation) are developed for each major asset class. These returns are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage, adding expected inflation and subtracting expected investment expenses and a risk margin. The target allocation and projected arithmetic real rates of return for each major asset class, after deducting inflation, but before deducting investment expenses, used in the derivation of the long-term expected investment rate of return assumption are summarized in the following table:

Asset Class	Target Allocation	Expected Real Rate of Return
Large Cap U.S. Equity	24%	6.03%
Small Cap U.S. Equity	10%	6.66%
Developed International Equity	16%	6.87%
Emerging Markets Equity	5%	8.13%
U.S. Core Fixed Income	23%	0.89%
High Yield Bonds	2%	2.87%
TIPS	5%	0.19%
Real Estate	5%	5.08%
Commodities	5%	4.16%
Private Equity	<u>5%</u>	8.10%
Total	100%	

*Discount rate:* The discount rate used to measure the TPL was 7.50% as of both June 30, 2016 and June 30, 2015. For plan member contributions, the projection of cash flows used to determine the discount rate assumed member contributions will be made at the current contribution rate for the Regular and PEPRA benefits and that the contributions will be made at rates equal to the actuarially determined contribution rates for the Supplemental benefits. For employer contributions, the projection of cash flow used to determine the discount rate assumed employer contributions will be made at rates equal to the actuarially determine the discount rate assumed employer contributions will be made at rates equal to the actuarially determined contribution rates.

For this purpose, only member and employer contributions that are intended to fund benefits of current plan members and their beneficiaries are included. Based on those assumptions, the Pension Plan Fiduciary Net Position was projected to be available

to make all projected future benefit payments for current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the TPL as of both June 30, 2016 and June 30, 2015.

Sensitivity of the Net Pension Liability to changes in the discount rate. The following presents the NPL of ICERS as of June 30, 2016, calculated using the discount rate of 7.50%, as well as what the ICERS' NPL would be if it were calculated using a discount rate that is 1-percentage-point lower (6.50%) or 1-percentage-point higher (8.50%) than the current rate:

		Current	
	1% Decrease (6.50%)	Discount (7.50%)	1% Increase (8.50%)
Net Pension Liability as of June 30, 2016	\$247,631,659	\$134,216,572	\$40,969,285

Schedule of Changes in Net Pension Liability - Last Two Fiscal Years

None.

	2016	2015
Total Pension Liability		
Service cost	\$25,771,056	\$24,654,181
Interest	59,345,608	56,219,107
Change of benefit terms	0	0
Differences between expected and actual experience	-6,660,193	-10,469,477
Changes of assumptions	0	0
Benefit payments, including refunds of employee contributions	-34,668,642	-32,617,937
Net change in Total Pension Liability	\$43,787,829	\$37,785,874
Total Pension Liability – beginning	<u>\$789,498,226</u>	\$751,712,352
Total Pension Liability – ending (a)	<u>\$833,286,055</u>	<u>\$789,498,226</u>
Plan Fiduciary Net Position		
Contributions – employer	\$20,506,786	\$18,458,585
Contributions – employee	12,918,809	11,328,165
Net investment income	1,726,183	12,811,880
Benefit payments, including refunds of employee contributions	-34,668,642	-32,617,937
Administrative expense	-2,303,583	-2,079,611
Other	0	0
Net change in Plan Fiduciary Net Position	-\$1,820,447	\$7,901,082
Plan Fiduciary Net Position – beginning	\$700,889,930	<u>\$692,988,848</u>
Plan Fiduciary Net Position – ending (b)	\$699,069,483	\$700,889,930
System's Net Pension Liability – ending (a) – (b)	<u>\$134,216,572</u>	<u>\$88,608,296</u>
Plan Fiduciary Net Position as a percentage of the Total Pension Liability	83.89%	88.78%
Covered payroll <sup>(1)</sup>	106,520,000	102,235,000
Plan's Net Pension Liability as percentage of covered payroll	126.00%	86.67%

<sup>(1)</sup> Covered payroll represents compensation earnable and pensionable compensation. Only compensation earnable and pensionable compensation that would possibly go into the determination of retirement benefits are included.

#### Notes to Schedule:

Benefit changes:

Schedule of Employer's Contributions – Last Ten Fiscal Years (\$ in millions)

Year Ended June 30	Actuarially Determined Contributions	Contributions in Relation to the Actuarially Determined Contributions	Contribution Deficiency (Excess)	Covered Payroll <sup>(1)</sup>	Contributions as a Percentage of Covered Payroll
2007	8	8	0	N/A <sup>(2)</sup>	N/A <sup>(2)</sup>
2008	9	9	0	79 <sup>(3)</sup>	11.44%
2009	11	11	0	85 <sup>(3)</sup>	12.88%
2010	12	12	0	88(3)	13.56%
2011	13	13	0	94(3)	13.84%
2012	13	13	0	96 <sup>(3)</sup>	13.60%
2013	16	16	0	92 <sup>(3)</sup>	17.41%
2014	17	17	0	96 <sup>(3)</sup>	17.68%
2015	18	18	0	102	18.06%
2016	21	21	0	107	19.25%

<sup>(1)</sup> Covered payroll represents compensation earnable and pensionable compensation. Only compensation earnable and pensionable compensation that would possibly go into the determination of retirement benefits are included.

<sup>(2)</sup> Not Available.

<sup>(3)</sup> "Backed into" by dividing the contributions in relation to the actuarially determined contributions by the contributions as a percentage of covered employee payroll. These amounts may therefore be different from the actual payrolls of the System.

Notes to Exhibit 4	
Valuation date	Actuarially determined contribution rates are calculated as of June 30, two years prior to the end of the fiscal year in which contributions are reported
Methods and assumptions used to establish "actuarially determined contribution" rates:	
Actuarial cost method	Entry Age Actuarial Cost Method
Amortization method	Level percent of payroll for total unfunded actuarial accrued liability
Remaining amortization period	UAAL established as of June 30, 2012 is amortized over a declining period (with 17 years remaining as of the June 30, 2014 valuation which set the rates for the 2015/2016 fiscal year). Effective with the June 30, 2013 valuation, any change in UAAL that arises due to actuarial gains or losses will be amortized over a 15-year closed period. Any change in UAAL as a result of a change in actuarial assumptions or methods will be amortized over a 20-year closed period. Any change in UAAL that arises due to plan amendments will be amortized over a 15-year closed period and any change in UAAL due to temporary retirement incentive programs will be amortized over a 5-year closed period. If ICERS becomes overfunded, such surplus and any subsequent surpluses will be amortized over an open amortization period of 30 years.
Asset valuation method	The Actuarial Value of Assets is determined by recognizing any difference between the actual and the expected market return over 5 years or 10 six-month interest crediting periods. The Actuarial Value of Assets is further adjusted, if necessary, to be within 30% of the Market Value of Assets. Deferred gains and losses as of June 30, 2011 have been combined and will be recognized in equal amounts over the next nine six-month interest crediting periods from that date. The Valuation Value of Assets is the Actuarial Value of Assets reduced by the value of the non-valuation reserves.
	valuation reserves.
Actuarial assumptions: June 30, 2014 valuation (for year ended 2016 ADC)	
Investment rate of return	/.50%, net of pension plan investment expense, including inflation
Inflation rate	3.25%
Projected salary increases <sup>(1)</sup>	General: 4.75% to 7.75% and Safety: 4.75% to 11.75%, vary by service, including inflation
Cost of living adjustments	2.00% of retirement income
Other assumptions	Same as those used in the June 30, 2014 funding actuarial valuation.

<sup>(1)</sup> Includes inflation at 3.25% plus real across-the-board salary increases of 0.50% plus merit and promotional increases.

Projection of Pension Plan Fiduciary Net Position for Use in Calculation of Discount Rate as of June 30, 2016 (\$ in millions)

Year Beginning July 1	Projected Beginning Plan Fiduciary Net Position (a)	Projected Total Contributions (b)	Projected Benefit Payments (c)	Projected Administrative Expenses (d)	Projected Investment Earnings (e)	Projected Ending Plan Fiduciary Net Position (f) = (a) + (b) - (c) - (d) + (e)
2015	\$701	\$33	\$35	\$2	\$2	\$699
2016	699	32	39	1	52	743
2017	743	33	42	1	55	787
2018	787	33	44	1	58	833
2019	833	35	47	1	62	882
2020	882	36	50	1	65	932
2021	932	36	53	1	69	984
2022	984	36	56	1	73	1,035
2023	1,035	36	59	1	76	1,088
2024	1,088	36	62	1	80	1,140
2025	1,140	35	65	1	84	1,193
2032	1,506	23	92	1	110	1,547
2033	1,547	21	96	1	113	1,584
2034	1,584	14	101	1	115	1,611
2050	1,459	1	146	0 *	103	1,417
2051	1,417	1 *	145	0 *	100	1,374
2052	1,374	1 *	143	0 *	97	1,328
2079	513	0 *	22	0 *	38	529
2080	529	0 *	18	0 *	39	549
2081	549	0 *	15	0 *	41	575
2101	2,086	0 *	0 *	0 *	156	2,243
2102	2,243	0 *	0 *	0 *	168	2,411
2103	2,411	0 *	0 *	0 *	181	2,592
2119	7,668	0 *	0 *	0 *	575	8,244
2120	8,244					
2120	Discounted Value: 4 **					

\* Less than \$1 M, when rounded.

\*\* \$8,244 million when discounted with interest at the rate of 7.50% per annum has a value of \$4 M as of June 30, 2015.

Projection of Pension Plan Fiduciary Net Position for Use in Calculation of Discount Rate as of June 30, 2016

(\$ in millions) - continued

#### Notes:

- (1) Amounts may not total exactly due to rounding.
- (2) Amounts shown in the year beginning July 1, 2015 row are actual amounts, based on the information provided by ICERS.
- (3) Years 2026-2031, 2035-2049, 2053-2078, 2082-2100, and 2104-2118 have been omitted from this table.
- (4) Column (a): Except for the "discounted value" shown for 2120, all of the projected beginning Plan Fiduciary Net Position amounts shown have not been adjusted for the time value of money.
- (5) <u>Column (b)</u>: Projected total contributions include employee and employer normal cost rates applied to closed group projected payroll (based on covered active members as of June 30, 2015), plus member and employer contributions to the Unfunded Actuarial Accrued Liability; plus employer and member contributions to fund each year's annual administrative expenses. Contributions are assumed to occur halfway through the year, on average.
- (6) <u>Column (c)</u>: Projected benefit payments have been determined in accordance with paragraph 39 of GASB Statement No. 67, and are based on the closed group of active, inactive vested, retired members, and beneficiaries as of June 30, 2015. The projected benefit payments reflect the cost of living increase assumption of 2.00% per annum.
- (7) Column (d): Projected administrative expenses are assumed to be 1.20% of closed group projected payroll and are assumed to occur halfway through the year, on average.
- (8) <u>Column (e)</u>: Projected investment earnings are based on the assumed investment rate of return of 7.50% per annum.
- (9) As illustrated in this Exhibit, the Plan Fiduciary Net Position was projected to be available to make all projected future benefit payments for current Plan members. In other words, there is no projected "cross-over date" when projected benefits are not covered by projected assets. Therefore, the long-term expected rate of return on Plan investments of 7.50% per annum was applied to all periods of projected benefit payments to determine the Total Pension Liability as of June 30, 2016 shown earlier in this report, pursuant to paragraph 44 of GASB Statement No. 67.

#### **EXHIBIT A**

#### Schedule of Employer Allocations as of June 30, 2016

Actual Total (Employer and Member) Contributions by Employer and Membership Class July 1, 2015 to June 30, 2016						
Employer COUNTY COURTS ICTC LAFCO Total	<u>General</u> \$21,895,837 1,742,243 132,053 <u>30,697</u> \$23,800,830	<u>General %</u> 91.996% 7.320% 0.555% <u>0.129%</u> 100.000%	Safety   \$9,624,765   0   0   \$9,624,765	<u>Safety %</u> 100.000% 0.000% <u>0.000%</u> 100.000%	<u>Total Contributions</u> \$31,520,602 1,742,243 132,053 <u>30,697</u> \$33,425,595	Total % 94.301% 5.212% 0.395% <u>0.092%</u> 100.000%
	Allocation of June 30, 2016 Net Pension Liability (NPL)					
Employer COUNTY COURTS ICTC LAFCO Total	<u>General</u> \$81,444,111 6,480,475 491,187 <u>114,181</u> \$88,529,954	<u>General %</u> 91.996% 7.320% 0.555% <u>0.129%</u> 100.000%	<u>Safety</u> \$45,686,618 0 0 0 \$45,686,618	<u>Safety %</u> 100.000% 0.000% <u>0.000%</u> 100.000%	<u>Total NPL</u> \$127,130,729 6,480,475 491,187 <u>114,181</u> \$134,216,572	Total % 94.721% 4.828% 0.366% <u>0.085%</u> 100.000%

#### Notes:

Based on July 1, 2015 through June 30, 2016 contributions as provided by ICERS.

The Net Pension Liability (NPL) for each membership class is the Total Pension Liability (TPL) minus the Plan Fiduciary Net Position. The TPL for each membership class is obtained from internal valuation results. The Plan Fiduciary Net Position for each membership class was estimated by adjusting the Valuation Value of Assets (VVA) for each membership class by the ratio of the total ICERS Plan Fiduciary Net Position to total ICERS VVA. Based on this methodology, any non-valuation reserves (such as Reserve for Capital Assets) are allocated amongst the membership classes based on the VVA for each membership class.

The Safety membership class has one employer (County), so all of the NPL for Safety is allocated to the County.

For General, the NPL is allocated based on the actual contributions within the General membership class.

- First calculate ratio of employer's and member's contributions to the total contributions for the membership class.

- This ratio is multiplied by the NPL for the membership class to determine the employer's proportionate share of the NPL for the membership class.

- If the employer is in several membership classes, the employer's total allocated NPL is the sum of its allocated NPL from each membership class.

- Proportionate share of total plan NPL is then the ratio of the employer's total allocated NPL to the total NPL of all employers.

### EXHIBIT B

#### Schedule of Pension Amounts by Employer as of June 30, 2016

	COUNTY	COUNTY	COUNTY	
Deferred Outflows of Resources	GENERAL	SAFETY	Total	COURTS
Differences Between Expected and Actual Experience	\$0	\$512,276	\$512,276	\$0
Net Excess of Projected Over Actual Earnings on				
Pension Plan Investments (If Any)	30,279,291	12,087,784	42,367,075	2,409,311
Changes of Assumptions	5,507,867	5,163,879	10,671,746	438,259
Changes in Proportion and Differences Between Employer Contributions and Proportionate Share of				
Contributions	74,863	0	74,863	52,128
<b>Total Deferred Outflows of Resources</b>	\$35,862,021	\$17,763,939	\$53,625,960	\$2,899,698
Deferred Inflows of Resources				
Differences Between Expected and Actual Experience	\$11,090,653	\$2,745,330	\$13,835,983	\$882,479
Net Excess of Actual Over Projected Earnings on Pension Plan Investments (If Any)	0	0	0	0
Changes of Assumptions	0	0	0	0
Changes in Proportion and Differences Between Employer Contributions and Proportionate Share of				
Contributions	44,916	0	44,916	97,110
<b>Total Deferred Inflows of Resources</b>	\$11,135,569	\$2,745,330	\$13,880,899	\$979,589
Net Pension Liability as of June 30, 2015	\$53,345,756	\$30,593,279	\$83,939,035	\$4,273,027
Net Pension Liability as of June 30, 2016	\$81,444,111	\$45,686,618	\$127,130,729	\$6,480,475
Proportionate Share of Allocable Plan Pension Expense	\$19,612,046	\$9,505,037	\$29,117,083	\$1,559,079
Net Amortization of Deferred Amounts from Changes in Proportion and Differences Between Employer Contributions and Proportionate Share of				
Contributions	9,841	0	9,841	(15,003)
Total Employer Pension Expense	\$19,621,887	\$9,505,037	\$29,126,924	\$1,544,076

### EXHIBIT B

#### Schedule of Pension Amounts by Employer as of June 30, 2016 – continued

			Total for All	
Deferred Outflows of Resources	ICTC	LAFCO	Employers	
Differences Between Expected and Actual Experience	\$0	\$0	\$512,276	
Net Excess of Projected Over Actual Earnings on				
Pension Plan Investments (If Any)	182,613	42,450	45,001,449	
Changes of Assumptions	33,218	7,722	11,150,945	
Changes in Proportion and Differences Between Employer Contributions and Proportionate Share of				
Contributions	24,092	1,347	152,430	
<b>Total Deferred Outflows of Resources</b>	\$239,923	\$51,519	\$56,817,100	
Deferred Inflows of Resources				
Differences Between Expected and Actual Experience	\$66,887	\$15,549	\$14,800,898	
Net Excess of Actual Over Projected Earnings on Pension Plan Investments (If Any)	0	0	0	
Changes of Assumptions	0	0	0	
Changes in Proportion and Differences Between Employer Contributions and Proportionate Share of				
Contributions	2,089	8,315	152,430	
<b>Total Deferred Inflows of Resources</b>	\$68,976	\$23,864	\$14,953,328	
Net Pension Liability as of June 30, 2015	\$317,478	\$78,756	\$88,608,296	
Net Pension Liability as of June 30, 2016	\$491,187	\$114,181	\$134,216,572	
Proportionate Share of Allocable Plan Pension Expense	\$120,204	\$27,386	\$30,823,752	
Net Amortization of Deferred Amounts from Changes in Proportion and Differences Between Employer Contributions and Proportionate Share of				
Contributions	6,532	<u>(1,370)</u>	0	
Total Employer Pension Expense	\$126,736	\$26,016	\$30,823,752	

#### EXHIBIT B

#### Schedule of Pension Amounts by Employer as of June 30, 2016 - continued

#### Notes:

Amounts shown in this exhibit were allocated by employer based on the Contributions Allocation Percentage calculated in Exhibit A.

In determining the pension expense:

- Any differences between projected and actual investment earnings on pension plan investments are recognized over a period of five years beginning with the year in which they occur.
- Differences between expected and actual experience are recognized over the average of the expected remaining service lives of all members that are provided with pensions through ICERS determined as of June 30, 2015 (the beginning of the measurement period ending June 30, 2016) and is 6.60 years.

The average of the expected remaining service lives of all employees was determined by:

- Calculating each active employees' expected remaining service life as the present value of \$1 per year of future service at zero percent interest.
- Setting the remaining service life to zero for each nonactive or retired members.
- Dividing the sum of the above amounts by the total number of active employee, nonactive and retired members.

5443733v1/10405.109